

MINUTES OF THE  
MARICOPA ASSOCIATION OF GOVERNMENTS  
JOINT MAG REGIONAL COUNCIL EXECUTIVE COMMITTEE AND  
BUILDING LEASE WORKING GROUP MEETING

March 20, 2006

MAG Offices

302 North 1st Avenue, Phoenix, Arizona

EXECUTIVE COMMITTEE MEMBERS ATTENDING

Mayor Keno Hawker, Mesa, Chair  
Mayor Woody Thomas, Litchfield Park,  
Vice Chair  
Mayor Mary Manross, Scottsdale, Treasurer  
Mayor Wendy Feldman-Kerr, Queen Creek

\* Mayor Phil Gordon, Phoenix  
\* Mayor Joan Shafer, Surprise  
Mayor James M. Cavanaugh, Goodyear

BUILDING LEASE WORKING GROUP MEMBERS ATTENDING

Mayor Keno Hawker, Mesa, Chair  
Mayor James M. Cavanaugh, Goodyear  
\* Mayor Ron Clarke, Paradise Valley  
Frank Fairbanks, Manager, City of Phoenix

\* Not present

# Participated by videoconference or telephone conference call

1. Call to Order

The Executive Committee and Building Lease Working Group meeting was called to order by Chair Keno Hawker at 12:00 p.m. Chair Hawker stated that transit tickets were available from Valley Metro/RPTA for those using transit to come to the meeting. Parking validation was available from MAG staff for those who parked in the parking garage.

2. Call to the Audience

Chair Hawker noted that according to MAG's public comment process, members of the audience who wish to speak are requested to fill out the public comment cards. He stated that there is a three minute time limit. Public comment is provided at the beginning of the meeting for items that are not on the agenda that are within the jurisdiction of MAG, or non-action agenda items that are on the agenda for discussion or information only.

Chair Hawker recognized public comment from Mr. Crowley who stated that he used transit to get to the meeting. Mr. Crowley stated that the region has 6,914 bus stops and only 1,874 are sheltered. He stated that funds are going to cover park and rides, because it is more important to shelter cars than people. Mr. Crowley commented on the weekly schedule changes for helper trips, which were placed on buses in August. He noted that these schedules became void when the new bus schedules

came out in January. Mr. Crowley asked why they were still on buses. Mr. Crowley stated that the Maricopa County site was not being looked at and he added that the Open Meeting Law must be adhered to in any building chosen. He commented that at the MAG sponsored joint meeting with ADOT and RPTA there was not a representative from each agency, only from MAG. He noted that one person does not make a quorum. Representatives from each agency need to be in attendance.

3. Update and Possible Site Selection on Phase I of the Regional Governmental Service Center

Ms. McClafferty stated that on February 13, 2006, the Executive Committee was provided an update on five sites. Following the Executive Committee meeting, the Building Lease Working Group (BLWG) met and narrowed those five sites to two sites, which include the Central and Van Buren site and the McKinley site. She noted that on February 22, 2006, the Regional Council was provided an update on the activities of the BLWG and the consensus was that we are moving in the right direction. Ms. McClafferty then set some ground rules for the presentations that included a 12 minute presentation followed by a question and answer session, not to exceed a total of 30 minutes.

Ms. McClafferty introduced Ken Lufkin with Langdon Wilson. Mr. Lufkin introduced Mike Medici from the Smith Group to provide information on the Central and Van Buren site. Mr. Medici provided a presentation on the Central and Van Buren site. He noted that the regional office space would start on the seventh or eighth floor of the office tower. He stated that ASU currently has a studio in their design, and that the regional agencies may be able to partner with ASU on this studio. Mr. Fairbanks noted that KAET will most likely be using all of this floor. Chair Hawker stated that it would be a good idea to set up the meeting room space for broadcasting. Mr. Medici noted that the design is moving forward on this site and recommended that any decisions on design be made in the next two to four weeks. He noted that the consequences of coming in later would be increased costs. Mr. Medici reviewed some of the design features involved, such as plans for a Basha's, a shuttle elevator to the meeting rooms and metal panels on the exterior for shading. He noted that public access could be limited between floors for security purposes. Mr. Medici noted that security could be arranged in various ways. He noted that the current schedule for delivery is December 2008. Ken Lufkin noted that there could also be plans for some balcony space on the 8<sup>th</sup> or 9<sup>th</sup> floor based on the current design. Chair Hawker asked if there would be a cost difference to occupy the top floors as opposed to the lower floors. Mr. Medici confirmed that there would likely be a cost difference. Mr. Medici commented on the willingness to work with the regional agencies on price and program issues. He noted that the four regional agencies would be great tenants in this building.

While the McKinley site representatives prepared for their presentation, Ms. McClafferty updated the members on the MAG lease versus purchase analysis. She stated that staff was requested to further analyze the option of MAG staying in the current building compared to MAG's cost of the new building. An analysis was provided to the members. Ms. McClafferty noted that the average cost per square foot to lease would be \$33.13 and to purchase would be \$28.53. She added that the lease analysis takes into consideration remodeling costs to the 1<sup>st</sup>, 2<sup>nd</sup> and 4<sup>th</sup> floors when they become available. The purchase analysis takes into consideration MAG's portion of the common and conference areas. The purchase analysis also factors in the square footage that can be leased to a third party.

Mr. Lufkin then introduced Steve Jordon, Chuck Carefoot, and David Kaye for the McKinley and 1<sup>st</sup> Avenue site. The team introduced a conceptual designed for this site that included a four to five story steel structure, parking garage with some secure parking. This conceptual design also includes a 10 or 11 story office structure closer to the 1<sup>st</sup> Avenue side of the land. The parking structure will run through the building. Chair Hawker asked about the cost of the building. Ryan Companies replied that the initial cost in the first proposal was approximately \$61 million and now the cost is \$345 per square foot, which is \$69 million for a 200,000 square foot building.

Ryan Companies noted that the skin of the building is limitless. It was also noted that the developer will work with the neighborhood regarding this project. Mr. Lufkin also noted that he spoke with Myra Millinger from the Maricopa Partnership for Arts and Culture and their current lease is expiring in the Fall of 2008. He stated that they would be very interested in space in this building. Steve Olson asked if he understood the timeline to be the Fall of 2008 for completion and the construction method would be design build. Ryan Companies confirmed. Mr. Smith asked if construction management at risk (CM at Risk) was an option. Ryan Companies replied that would be a viable possibility.

Mayor Manross stated that both sites are good sites. She noted that the McKinley site is more flexible and has easier access. She stated that we have more opportunity to create what we need. Mayor Thomas stated that he supports the McKinley site. Mayor Feldman-Kerr stated that ease of access is important and does not feel that the Central and Van Buren site would provide that ease with the traffic and ASU students. She noted that the McKinley site provides that ease of access, as well as providing a regional identification. Mayor Cavanaugh stated what is most important is the functionality and the day-to-day use. He noted that the building should satisfy the needs of the agencies. Mr. Smith noted that MAG already accommodates other agencies and their meeting room needs.

Chair Hawker stated that he prefers the McKinley site because we can design the building to accommodate our functions. He noted that he was concerned about the neighborhood issues and the lack of amenities. Mr. Lufkin replied that with the light rail system close by, density in that area will increase along with amenities. Mr. Fairbanks noted that the zoning on the McKinley site is there, as well as the easy access. He added that the McKinley site provides a better possibility to develop the meeting space needed. Mr. Fairbanks stated that the Central and Van Buren site is an exciting building in the downtown area. He noted that Mayor Gordon prefers the Central and Van Buren site.

Rick Simonetta stated that there would probably be fewer employees arriving by transit at the McKinley site than at the Central and Van Buren site. He added that the McKinley site would be more easily accessible by vehicle, but have less amenities in regards to lunch for staff. Sylvia Simpson stated that she was concerned with the safety of employees that do take transit at the McKinley site. She noted that both were excellent sites, but felt that Central and Van Buren was more exciting. Steve Olson stated that interrelations is high on the list. He noted that there is more opportunity to expand at the Central and Van Buren site and that the dynamics of walking will come.

Chair Hawker stated that the McKinley site is a building we can design. He noted that the property around this site will develop and amenities will come. Chair Hawker stated that the Central and Van Buren site will be a massive center with a lot going on. Mayor Manross stated that infill at the McKinley site will happen in a couple of years. She noted that this site is the most accommodating to public agencies and to the public. Mayor Thomas agreed with Mayor Manross and noted that he likes the opportunity to partner with the arts industry. Mayor Cavanaugh stated that staff input should be taken into consideration. Mayor Feldman-Kerr stated that she sees the McKinley site as a better place to be. Chair Hawker stated that the consensus of the elected officials is that McKinley and 1<sup>st</sup> Avenue is the favored, preliminary site and should be further pursued. He suggested that each agency seek staff input and work with the City of Phoenix on neighborhood issues and the proposed development in that area.

Mayor Cavanaugh asked if a partnership is more important to MAG than having an existing building that satisfies MAG. Mr. Smith replied that it is the synergy of staff and the ease for elected officials that helps everyone benefit from this building. Mr. Smith noted that MAG staff likes both the McKinley and the Central and Van Buren sites. He noted that the core of these regional agencies' business is meetings. We need to get people to meetings and get a quorum. Mr. Smith stated that the easy access is why he prefers the McKinley site. Mayor Manross stated that this will help jump start this area in downtown Phoenix. Mr. Fairbanks noted that Mayor Gordon just mentioned his preference.

Mayor Hawker recognized public comment from Mr. Crowley. Mr. Crowley stated that the building security must not violate the open meeting law. He noted that it sounds like the Central and Van Buren site might violate the open meeting law. Mr. Crowley indicated that there should be further examination on Maricopa County Block #26 site. Chair Hawker thanked Mr. Crowley for his comments.

4. Request to Authorize the Executive Director to Request Services for Financial and Legal Services Related to the Regional Office Building Project

Mr. Smith noted that these professional services will be needed to assess and preserve opportunities for the construction of the building. He noted that it is envisioned that the services of a bond attorney and a real estate/construction attorney would be needed. In addition, it would be advisable to obtain the services of a financial advisor. Mr. Smith noted that these professional services should range from approximately \$150 to \$300 per hour.

Mayor Feldman-Kerr moved to approve authorizing the Executive Director to request services for financial, legal and program management services related to the regional office building project and for the firms selected to be presented for approval at the March 29, 2006 Regional Council meeting. Mayor Thomas seconded, and the motion carried unanimously.

5. Adjournment of the Building Lease Working Group Meeting

Mayor Cavanaugh moved to adjourn the Building Lease Working Group meeting. Mayor Hawker seconded, and the motion carried unanimously.

There being no further business, the meeting was adjourned at 1:45 p.m.

6. Approval of the Executive Committee Consent Agenda

Chair Hawker stated that public comment would be heard before action was taken on the consent items. Each speaker is provided with a total of three minutes to comment on the consent agenda. After hearing public comments, any member of the Committee can request that an item be removed from the consent agenda and considered individually. Chair Hawker stated that agenda items #6A and #6B were on the consent agenda. Chair Hawker recognized Mr. Crowley for public comment. Mr. Crowley noted that the funding for bus stops is not enough. He stated that we should fund pedestrian, bike and transit to the full extent. Mr. Crowley stated that a six foot sidewalk does not meet pedestrian design standards. He noted that the \$7.9 million Grand Avenue and Osborn bridge is being built with no pedestrian facilities. Pedestrian, bike and transit should be planned for at the beginning and not at the end. He noted that the best mode for air quality and less pollution is walking.

Mayor Cavanaugh moved to approve consent agenda items #6 and #6B. Mayor Thomas seconded, and the motion carried unanimously.

6A. Approval of the February 13, 2006 Executive Committee Meeting Minutes

The Executive Committee, by consent, approved the February 13, 2006 meeting minutes.

6B. Approval to Transfer Funds Within the MAG Pedestrian Design Assistance Program

The Executive Committee, by consent, approved to reallocate \$20,000 to the following Pedestrian Design Assistance programs: \$15,000 for the City of Avondale - Littleton School Sidewalk Connection and \$5,000 for the City of Mesa - North/South Pedestrian Connection. The FY 2005 MAG Unified Planning Work Program and Annual Budget, approved by the MAG Regional Council, included \$200,000 of Congestion Mitigation and Air Quality (CMAQ) funding for the Pedestrian Design Assistance Program. In May 2005, the Regional Council approved the projects that would receive this funding, which included the City of El Mirage Cactus Road Sidewalk Project in the amount of \$20,000. In January 2006, El Mirage decided not to proceed with its project. On February 21, 2006, the MAG Pedestrian Task Force recommended that the \$20,000 be reallocated as follows: \$15,000 for the City of Avondale - Littleton School Sidewalk Connection and \$5,000 for the City of Mesa - North/South Pedestrian Connection.

7. Discussion of the Draft FY 2007 MAG Unified Planning Work Program and Annual Budget and Expenditures and Projects in the MAG Unified Planning Work Program and Annual Budget

Becky Kimbrough, MAG Fiscal Services Manager, provided an update on the development of the FY 2007 MAG Unified Planning Work Program and Annual Budget. She said that a meeting of the Intermodal Planning Group is scheduled for April 6, at which time the Federal Highway Administration, Federal Transit Administration, and Arizona Department of Transportation will be provided a review of the Work Program. She noted that feedback from this meeting will be brought back to the Management Committee.

Ms. Kimbrough stated that each year, new projects are proposed for inclusion in the MAG planning efforts. She noted that a transportation project titled "Access to Freeway Condition Information Via Handheld Devices," has been added. In addition, preliminary discussion on a "Southwest Valley/Western Pinal County Transportation Study" is currently taking place. Ms. Kimbrough stated that the details of this project are not yet available, but it is initially proposed to be a shared cost study between MAG and Pinal County, estimated at approximately \$200,000 each.

Ms. Kimbrough stated that the estimated dues and assessments use the construction inflation factor from the most current Regional Freeway System Certification. She advised that at the Regional Council Executive Committee meeting on February 13, 2006, staff was directed to explore other indices for calculating the estimated dues and assessments. Ms. Kimbrough stated that staff spoke with several cities and the option most used was the Urban CPI at 3.4 percent.

Ms. Kimbrough stated that the total proposed overall FY 2007 budget with carryforward reflects a decrease of about 5.58 percent from last year because of the decrease in the costs of two projects. She explained that the annual budget for one of the projects, the Community Emergency Notification System, has decreased from \$1.2 million to \$350,000. Chair Hawker thanked Ms. Kimbrough for her report and asked members if they had questions.

8. Regionally Significant Development Projects

Anubhav Bagley addressed the Executive Committee on the transportation costs of Regionally Significant Development Projects (RSDP). In 2003, the Regional Council directed MAG staff to evaluate RSDPs submitted by individual member agencies, if the agency requested it, for an 18 month evaluation period. Mr. Bagley said that the information requested by the Regional Council was population, total vehicle miles traveled (VMT), and estimated construction cost of freeway and arterial lanes needed to accommodate the growth or potential growth, presented at a regional level only.

Mr. Bagley stated that RSDP criteria were developed by the Planner Stakeholder Group and approved by the Regional Council and apply to all projects that meet certain size thresholds. A RSDP generates demand for one lane mile of capacity on a freeway. Mr. Bagley gave 2,800 housing units or a 640-acre development as examples of RSDPs.

Mr. Bagley stated that in July 2005, the Regional Council approved the preparation of an annual paper on the regional impacts of cumulative development. The Regional Council recommended including all data from July 1 through June 30 for each year. The first paper would cover the period ending June 30, 2005, and would include all RSDP projects dating from the July 1, 2003 start-up.

Mr. Bagley stated that information submitted included residential completions, general plan and general plan amendment and land use changes, developments, and RSDPs. The methodology used to calculate the transportation costs of various developments was based on statistics derived from the MAG transportation models, cost of construction estimates, and VMT standards per lane-mile

by transportation facility. Mr. Bagley stated that the report focused on freeway and arterial street construction costs only, and does not include any costs associated with other roadways and other transportation modes, such as transit. Mr. Bagley stated that the methodology showed that the construction cost per freeway lane per vehicle mile of capacity was \$310.08; per arterial lane per vehicle mile of capacity was \$88.24.

Mr. Bagley explained that residential building completions indicate the direction and amount of actual growth and are used by MAG in preparing population updates and projections. He added that residential completions signify certificates of occupancy being granted by the jurisdiction. Mr. Bagley stated that residential completions accounted for 88,000 new units. This is consistent with the housing unit growth projected in the MAG Interim Socioeconomic Projections, approved by the MAG Regional Council in June 2003, and it is likely that a majority of these units was incorporated in the development of the MAG Regional Transportation Plan. Therefore, regional transportation capacity would already have been planned for this growth.

Mr. Bagley stated that total developments were analyzed for two time periods. For the July 1, 2003 to June 30, 2005 time period, 88 developments accounted for 10.5 million VMT and a construction cost of \$1.69 billion. For the July 1, 2003 to December 31, 2005 time period, 328 developments accounted for 17.3 million VMT and a construction cost of \$2.79 billion. Mr. Bagley noted that RSDPs account for 10 percent of all the developments received by MAG, but account for 90 percent of the VMT and construction costs.

Mr. Bagley reviewed next steps. He stated that other costs, such as maintenance, operations, and other infrastructure, could be reviewed and/or added to the analysis. Revenue impacts, such as sales tax and assessments, could offset costs. The Building a Quality Regional Community (BQRC) project could be refocused to address RSDP enhancements. Mr. Bagley stated that the data needs and data collection process could be refined to ensure development information is current. The work of peer MPOs and other agencies could be reviewed to see if similar work had been done. The analysis of the RSDP could be modified as directed. Chair Hawker thanked Mr. Bagley for his report.

Chair Hawker asked for clarification of the per unit cost. Mr. Bagley replied that is the total trips generated, since the methodology uses trips generated from housing units as the basis for calculation. It includes all trips in the region including commercial trips. Chair Hawker asked the capacity of a lane mile. Mr. Bagley replied the capacity is 21,500 vehicles on a freeway. Chair Hawker noted that a lane mile's cost of construction is approximately \$6 million. Mayor Cavanaugh asked for more explanation on Tables 2 and 5. Mr. Bagley stated that Table 2 is based on just residential certificates of occupancy. He noted that 88,000 units would generate 5.4 million vehicle miles of travel. Mr. Bagley stated that Table 5 is based on the number of development projects received and the number of housing units in these developments per time period. He noted that the assumptions come from the transportation models. Mayor Thomas stated that this goes back to the Governance Task Force and that Table 1 represents the criteria on what is regionally significant. Chair Hawker thanked Mr. Bagley for his report.

9. Legislative Update

Matt Clark provided an update on legislative items of interest. He stated that bills on eminent domain land use appear to be on hold to see if a compromise can be reached. Mr. Clark stated that efforts by cities, the Legislature, and others are underway to put together a compromise. He remarked that regulatory takings language in the bills remains a concern. It is thought that the Legislature will not address regulatory takings in the eminent domain compromise but let the November ballot initiative go forward, which will deal with regulatory takings.

Mr. Clark stated that there was a strike everything amendment to SB 1098 that would appropriate \$463 million from the state general fund to ADOT without earmarks. Of this, 50 percent would go to Maricopa County, 25 percent to Pinal County and Pima County, and 25 percent to the remaining counties. Mayor Thomas asked if 463 was tied to Proposition 400. Mr. Clark replied that it was not. Chair Hawker thanked Mr. Clark for his report and asked members if they had questions.

Chair Hawker recognized Mr. Crowley for public comment. Mr. Crowley commented that SB 1504 has a large number of sponsors and it seemed that it would not be a problem to get a majority of votes. He stated that this bill was rewarding Anthem for not planning. Mr. Crowley stated that legislation allows buses to idle for over one half hour in 74 degree weather. He noted that Las Vegas law is 10 minutes. He stated that 30 minutes to one hour is not air quality. Chair Hawker thanked Mr. Crowley for his comments.

10. Adjournment

Mayor Cavanaugh moved to adjourn the Executive Committee meeting. Mayor Thomas seconded, and the motion carried unanimously.

There being no further business, the meeting was adjourned at 2:10 p.m.

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Chair

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Secretary